# H. R. 1196

To remove the incentives and loopholes that encourage illegal aliens to come to the United States to live and work, provide additional resources to local law enforcement and Federal border and immigration officers, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

March 17, 2011

Mr. Gary G. Miller of California (for himself, Mr. Campbell, Mr. Marchant, and Mrs. Myrick) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Oversight and Government Reform, Education and the Workforce, House Administration, Financial Services, Homeland Security, Ways and Means, Natural Resources, and Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To remove the incentives and loopholes that encourage illegal aliens to come to the United States to live and work, provide additional resources to local law enforcement and Federal border and immigration officers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Loophole Elimination
- 3 and Verification Enforcement Act" or the "LEAVE Act".
- 4 SEC. 2. PURPOSE.
- 5 The purpose of this Act is to prohibit all activities
- 6 that assist, encourage, direct, or induce an alien to reside
- 7 in or remain in the United States or to attempt to reside
- 8 in the United States, knowing or in reckless disregard of
- 9 the fact that the alien is not authorized to be present in
- 10 the United States.

#### 11 SEC. 3. TABLE OF CONTENTS.

- The table of contents for this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Purpose.
  - Sec. 3. Table of contents.

#### TITLE I—ALIEN SMUGGLING AND RELATED OFFENSES

Sec. 101. Alien smuggling and related offenses.

#### TITLE II—IDENTITY SECURITY

#### Subtitle A—Photo Identification

- Sec. 201. Forms of acceptable identification for Federal Government purposes.
- Sec. 202. Forms of acceptable identification for financial institutions.
- Subtitle B—Prohibition on Driver's Licenses for Unlawfully Present Aliens
- Sec. 211. Prohibition on issuing driver's licenses to illegal aliens.

Subtitle C—Stopping Social Security Number Abuse

Sec. 221. Effect of final regulation on "no-match" letters.

#### Subtitle D—Birth/Death Registry

Sec. 231. Establishment of electronic birth and death registration systems.

## Subtitle E—Reform of Passport Fraud Offenses

- Sec. 241. Trafficking in passports.
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- Sec. 243. Forgery and unlawful production of a passport.

- Sec. 244. Misuse of a passport.
- Sec. 245. Schemes to defraud aliens.
- Sec. 246. Immigration and visa fraud.
- Sec. 247. Alternative imprisonment maximum for certain offenses.
- Sec. 248. Attempts, conspiracies, jurisdiction, and definitions.
- Sec. 249. Clerical amendment.

#### TITLE III—BIRTHRIGHT CITIZENSHIP

Sec. 301. Citizenship at birth for certain persons born in the United States.

#### TITLE IV—HOUSING AND HOMEOWNERSHIP

- Sec. 401. Mortgages prohibited for principal residences of individuals who lack valid personal identification.
- Sec. 402. Prohibition on public housing and section 8 rental assistance for illegal aliens.
- Sec. 403. Prohibition on renting of dwelling units to illegal aliens.
- Sec. 404. Prohibition on Federal and government-sponsored enterprise support for mortgages for illegal aliens.

#### TITLE V—TAXES AND SOCIAL SECURITY

- Sec. 501. Prohibiting totalization agreements that benefit unlawfully present aliens.
- Sec. 502. No Social Security credit for work performed while unlawfully present.
- Sec. 503. Limited eligibility for credits.
- Sec. 504. Reducing individual taxpayer identification number abuse.

#### TITLE VI—EMPLOYEE VERIFICATION

#### Subtitle A—General Provisions

- Sec. 601. Mandatory employment authorization verification.
- Sec. 602. Mandatory notification of SSN mismatches and multiple uses and determinations of ineligibility for employment.
- Sec. 603. Penalty for failure to file correct information returns.
- Sec. 604. Authorization of appropriations.

#### Subtitle B—Self-Employed Subcontractors Loophole

Sec. 611. Requiring self-employed subcontractors to participate E-Verify Program.

#### Subtitle C—Prohibition on Unlawful Employment of Aliens in Capitol

- Sec. 621. Requiring legislative branch contractors to participate in E-Verify Program.
- Sec. 622. Capitol complex defined.
- Sec. 623. Effective date; transition for current contracts.

#### Subtitle D—Coordination Between SSA and IRS

Sec. 631. Availabilty of information.

# TITLE VII—PROHIBITING UNLAWFULLY PRESENT ALIENS FROM OBTAINING FINANCIAL SERVICES

- Sec. 701. Foreign-issued forms of identification prohibited as proof of identity to open accounts at financial institutions.
- Sec. 702. "Know your customer" regulations applied to certain transmitting businesses.
- Sec. 703. Requirements relating to the United States Postal Service.
- Sec. 704. Applicability of identification rules to certain transactions involving the Federal Reserve Board, including the Directo a México program.

#### TITLE VIII—BORDER AND LAW ENFORCEMENT

- Sec. 801. Construction of border fencing and security improvements.
- Sec. 802. Increase in full-time Border Patrol agents.
- Sec. 803. Increase in number of ICE agents.
- Sec. 804. Prohibition on impeding certain activities of the Secretary of Homeland Security related to border security.

#### TITLE IX—STATE AND LOCAL GOVERNMENT AUTHORITY

#### Subtitle A—General Provisions

- Sec. 901. State defined; severability.
- Sec. 902. Federal affirmation of assistance in the immigration law enforcement by States and political subdivisions of States.
- Sec. 903. State authorization for assistance in the enforcement of immigration laws encouraged.
- Sec. 904. Listing of immigration violators in the National Crime Information Center database.
- Sec. 905. State and local law enforcement provision of information about apprehended aliens.
- Sec. 906. Financial assistance to State and local police agencies that assist in the enforcement of immigration laws.
- Sec. 907. Increased Federal detention space.
- Sec. 908. Federal custody of aliens unlawfully present in the United States apprehended by State or local law enforcement.
- Sec. 909. Training of State and local law enforcement personnel relating to the enforcement of immigration laws.
- Sec. 910. Immunity.
- Sec. 911. Institutional removal program (IRP).

#### Subtitle B—Eliminating Sanctuary Cities

Sec. 921. Eliminating sanctuary cities.

#### Subtitle C—Criminal Aliens

- Sec. 931. State criminal alien assistance program (SCAAP).
- Sec. 932. Authorization of appropriations.
- Sec. 933. Assistance for States incarcerating undocumented aliens charged with certain crimes.
- Sec. 934. Preemption.

# TITLE X—PROHIBITING IN-STATE TUITION FOR UNLAWFULLY PRESENT ALIENS

Sec. 1001. Ensuring enforceability.

# TITLE I—ALIEN SMUGGLING AND RELATED OFFENSES

3	SEC. 101. ALIEN SMUGGLING AND RELATED OFFENSES.
4	Section 274 of the Immigration and Nationality Act
5	(8 U.S.C. 1324) is amended to read as follows:
6	"ALIEN SMUGGLING AND RELATED OFFENSES
7	"Sec. 274. (a) Criminal Offenses and Pen-
8	ALTIES.—
9	"(1) Prohibited activities.—Whoever—
10	"(A) assists, encourages, directs, or in-
11	duces a person to come to or enter the United
12	States, or to attempt to come to or enter the
13	United States, knowing or in reckless disregard
14	of the fact that such person is an alien who
15	lacks lawful authority to come to or enter the
16	United States;
17	"(B) assists, encourages, directs, or in-
18	duces a person to come to or enter the United
19	States at a place other than a designated port
20	of entry or place other than as designated by
21	the Secretary of Homeland Security, regardless
22	of whether such person has official permission
23	or lawful authority to be in the United States,
24	knowing or in reckless disregard of the fact
25	that such person is an alien;

"(C) assists, encourages, directs, or induces a person to reside in or remain in the United States, or to attempt to reside in or remain in the United States, knowing or in reckless disregard of the fact that such person is an alien who lacks lawful authority to reside in or remain in the United States;

"(D) transports or moves a person in the United States, knowing or in reckless disregard of the fact that such person is an alien who lacks lawful authority to enter or be in the United States, where the transportation or movement will aid or further in any manner the person's illegal entry into or illegal presence in the United States;

"(E) harbors, conceals, or shields from detection a person in the United States knowing or in reckless disregard of the fact that such person is an alien who lacks lawful authority to be in the United States;

"(F) transports, moves, harbors, conceals, or shields from detection a person outside of the United States knowing or in reckless disregard of the fact that such person is an alien in unlawful transit from one country to another

1	or on the high seas, under circumstances in
2	which the person is in fact seeking to enter the
3	United States without official permission or
4	lawful authority; or
5	"(G) conspires or attempts to commit any
6	of the preceding acts,
7	shall be punished as provided in paragraph (2), re-
8	gardless of any official action which may later be
9	taken with respect to such alien.
10	"(2) Criminal penalties.—A person who vio-
11	lates the provisions of paragraph (1) shall—
12	"(A) except as provided in subparagraphs
13	(D) through (H), in the case where the offense
14	was not committed for commercial advantage,
15	profit, or private financial gain, be imprisoned
16	for not more than 5 years, or fined under title
17	18, United States Code, or both;
18	"(B) except as provided in subparagraphs
19	(C) through (H), where the offense was com-
20	mitted for commercial advantage, profit, or pri-
21	vate financial gain—
22	"(i) in the case of a first violation of
23	this subparagraph, be imprisoned for not
24	more than 20 years, or fined under title
25	18. United States Code, or both; and

1	"(ii) for any subsequent violation, be
2	imprisoned for not less than 3 years nor
3	more than 20 years, or fined under title
4	18, United States Code, or both;
5	"(C) in the case where the offense was
6	committed for commercial advantage, profit, or
7	private financial gain and involved 2 or more
8	aliens other than the offender, be imprisoned
9	for not less than 3 nor more than 20 years, or
10	fined under title 18, United States Code, or
11	both;
12	"(D) in the case where the offense furthers
13	or aids the commission of any other offense
14	against the United States or any State, which
15	offense is punishable by imprisonment for more
16	than 1 year, be imprisoned for not less than 5
17	nor more than 20 years, or fined under title 18,
18	United States Code, or both;
19	"(E) in the case where any participant in
20	the offense created a substantial risk of death
21	or serious bodily injury to another person, in-
22	cluding—
23	"(i) transporting a person in an en-
24	gine compartment, storage compartment,
25	or other confined space;

1	"(ii) transporting a person at an ex-
2	cessive speed or in excess of the rated ca-
3	pacity of the means of transportation; or
4	"(iii) transporting or harboring a per-
5	son in a crowded, dangerous, or inhumane
6	manner,
7	be imprisoned not less than 5 nor more than 20
8	years, or fined under title 18, United States
9	Code, or both;
10	"(F) in the case where the offense caused
11	serious bodily injury (as defined in section 1365
12	of title 18, United States Code, including any
13	conduct that would violate sections 2241 or
14	2242 of title 18, United States Code, if the con-
15	duct occurred in the special maritime and terri-
16	torial jurisdiction of the United States) to any
17	person, be imprisoned for not less than 7 nor
18	more than 30 years, or fined under title 18,
19	United States Code, or both;
20	"(G) in the case where the offense involved
21	an alien who the offender knew or had reason
22	to believe was an alien—
23	"(i) engaged in terrorist activity (as
24	defined in section 212(a)(3)(B)); or

1	"(ii) intending to engage in such ter-
2	rorist activity,
3	be imprisoned for not less than 10 nor more
4	than 30 years, or fined under title 18, United
5	States Code, or both; and
6	"(H) in the case where the offense caused
7	or resulted in the death of any person, be pun-
8	ished by death or imprisoned for not less than
9	10 years, or any term of years, or for life, or
10	fined under title 18, United States Code, or
11	both.
12	"(3) Extraterritorial jurisdiction.—
13	There is extraterritorial Federal jurisdiction over the
14	offenses described in this subsection.
15	"(b) Seizure and Forfeiture.—
16	"(1) In general.—Any property, real or per-
17	sonal, that has been used to commit or facilitate the
18	commission of a violation of this section, the gross
19	proceeds of such violation, and any property trace-
20	able to such property or proceeds, shall be subject
21	to forfeiture.
22	"(2) Applicable procedures.—Seizures and
23	forfeitures under this subsection shall be governed
24	by the provisions of chapter 46 of title 18, United
25	States Code, relating to civil forfeitures, including

- section 981(d) of such title, except that such duties
  as are imposed upon the Secretary of the Treasury
  under the customs laws described in that section
  shall be performed by such officers, agents, and
  other persons as may be designated for that purpose
  by the Secretary of Homeland Security.
- "(c) AUTHORITY TO ARREST.—No officer or person 8 shall have authority to make any arrests for a violation 9 of any provision of this section except officers and employ-10 ees designated by the Secretary of Homeland Security, ei-11 ther individually or as a member of a class, and all other 12 officers whose duty it is to enforce criminal laws.

# 13 "(d) Admissibility of Evidence.—

"(1) Prima facie evidence in determinations of violations.—Notwithstanding any provision of the Federal Rules of Evidence, in determining whether a violation of subsection (a) has occurred, any of the following shall be prima facie evidence that an alien involved in the violation lacks lawful authority to come to, enter, reside, remain, or be in the United States or that such alien had come to, entered, resided, remained or been present in the United States in violation of law:

"(A) Any order, finding, or determination concerning the alien's status or lack thereof

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made by a Federal judge or administrative adjudicator (including an immigration judge or an immigration officer) during any judicial or administrative proceeding authorized under the immigration laws or regulations prescribed thereunder.

- "(B) An official record of the Department of Homeland Security, Department of Justice, or the Department of State concerning the alien's status or lack thereof.
- "(C) Testimony by an immigration officer having personal knowledge of the facts concerning the alien's status or lack thereof.
- "(2) Videotaped testimony.—Notwithstanding any provision of the Federal Rules of Evidence, the videotaped (or otherwise audiovisually preserved) deposition of a witness to a violation of subsection (a) who has been deported or otherwise expelled from the United States, or is otherwise unavailable to testify, may be admitted into evidence in an action brought for that violation if the witness was available for cross examination at the deposition and the deposition otherwise complies with the Federal Rules of Evidence.
- 25 "(e) Definitions.—For purposes of this section:

"(1) The term 'lawful authority' means permis-1 2 sion, authorization, or license that is expressly provided for in othe immigration laws of the United 3 States or the regulations prescribed thereunder. Such term does not include any such authority se-6 cured by fraud or otherwise obtained in violation of 7 law, nor does it include authority that has been 8 sought but not approved. No alien shall be deemed 9 to have lawful authority to come to, enter, reside, re-10 main, or be in the United States if such coming to, 11 entry, residence, remaining, or presence was, is, or 12 would be in violation of law.

> "(2) The term 'unlawful transit' means travel, movement, or temporary presence that violates the laws of any country in which the alien is present, or any country from which or to which the alien is traveling or moving.".

# 18 TITLE II—IDENTITY SECURITY

# 19 Subtitle A—Photo Identification

- 20 SEC. 201. FORMS OF ACCEPTABLE IDENTIFICATION FOR
- 21 FEDERAL GOVERNMENT PURPOSES.
- 22 (a) Forms of Acceptable Identification.—A
- 23 Federal agency may not accept, for any official purpose,
- 24 including for Federal benefits and for individual taxpayer

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1	identification numbers, any form of identification of an in-
2	dividual other than the following:
3	(1) Social security card with photo iden-
4	TIFICATION CARD OR REAL ID ACT IDENTIFICA-
5	TION.—
6	(A) A Social Security card accompanied by
7	a photo identification card issued by the Fed-
8	eral Government or a State government; or
9	(B) a driver's license or identification card
10	issued by a State in the case of a State that is
11	in compliance with title II of the REAL ID Act
12	of 2005 (title II of division B of Public Law
13	109–13; 49 U.S.C. 30301 note).
14	(2) Passport.—A passport issued by the
15	United States or a foreign government.
16	(3) USCIS PHOTO IDENTIFICATION CARD.—A
17	photo identification card issued by the Secretary of
18	Homeland Security (acting through the Director of
19	the United States Citizenship and Immigration Serv-
20	ices).
21	(b) Effective Date.—The requirements of sub-
22	section (a) shall take effect six months after the date of
23	the enactment of this Act.

# SEC. 202. FORMS OF ACCEPTABLE IDENTIFICATION FOR FI-2 NANCIAL INSTITUTIONS. 3 (a) IN GENERAL.—Section 5318(l) of title 31, United 4 States Code (relating to identification and verification of 5 accountholders) is amended by striking paragraph (6) and inserting the following new paragraph: 6 7 FORMS OF ACCEPTABLE IDENTIFICA-8 TION.—A financial institution may not accept, for 9 the purpose of verifying the identity of an individual 10 seeking to open an account in accordance with this 11 subsection, any form of identification of the indi-12 vidual other than the following: "(A) SOCIAL SECURITY CARD WITH PHOTO 13 14 IDENTIFICATION CARD OR REAL ID ACT IDENTI-15 FICATION.— 16 "(i) A Social Security card accom-17 panied by a photo identification card 18 issued by the Federal Government or a 19 State government; or 20 "(ii) a driver's license or identification 21 card issued by a State in the case of a 22 State that is in compliance with title II of 23 the REAL ID Act of 2005 (title II of divi-24 sion B of Public Law 109–13; 49 U.S.C. 25 30301 note).

1	"(B) Passport.—A passport issued by the
2	United States or a foreign government.
3	"(C) USCIS PHOTO IDENTIFICATION
4	CARD.—A photo identification card issued by
5	the Secretary of Homeland Security (acting
6	through the Director of the U.S. Citizenship
7	and Immigration Services).".
8	(b) Effective Date.—The amendments made by
9	subsection (a) shall take effect six months after the date
10	of the enactment of this Act.
11	Subtitle B—Prohibition on Driver's
12	Licenses for Unlawfully Present
13	Aliens
14	SEC. 211. PROHIBITION ON ISSUING DRIVER'S LICENSES TO
15	ILLEGAL ALIENS.
16	Section 202 of the REAL ID Act of 2005 (49 U.S.C.
17	
	30301 note) is amended—
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18 19	
	(1) in subsection (d), by striking paragraph
19	(1) in subsection (d), by striking paragraph (11) and redesignating paragraphs (12) and (13) as
19 20	(1) in subsection (d), by striking paragraph (11) and redesignating paragraphs (12) and (13) as paragraphs (11) and (12), respectively; and
19 20 21	(1) in subsection (d), by striking paragraph (11) and redesignating paragraphs (12) and (13) as paragraphs (11) and (12), respectively; and (2) by adding at the end the following:
19 20 21 22	<ul> <li>(1) in subsection (d), by striking paragraph</li> <li>(11) and redesignating paragraphs (12) and (13) as paragraphs (11) and (12), respectively; and</li> <li>(2) by adding at the end the following:</li> <li>"(e) Prohibition.—A State is prohibited from</li> </ul>

1	Subtitle C—Stopping Social
2	<b>Security Number Abuse</b>
3	SEC. 221. EFFECT OF FINAL REGULATION ON "NO-MATCH"
4	LETTERS.
5	The Congress approves the final rule promulgated by
6	the Department of Homeland Security entitled "Safe-Har-
7	bor Procedures for Employers Who Receive a No-Match
8	Letter" (August 15, 2007; 72 Fed. Reg. 45611), and such
9	rule shall have the force and effect of enacted law until
10	changed by such law.
11	Subtitle D—Birth/Death Registry
12	SEC. 231. ESTABLISHMENT OF ELECTRONIC BIRTH AND
13	DEATH REGISTRATION SYSTEMS.
14	(a) In consultation with the Secretary of Health and
15	Human Services and the Commissioner of Social Security,
16	the Secretary shall take the following actions:
17	(1) Work with the States to establish a common
18	data set and common data exchange protocol for
19	electronic birth registration systems and death reg-
20	istration systems.
21	(2) Coordinate requirements for such systems
22	to align with a national model.
23	(3) Ensure that fraud prevention is built into
24	the design of electronic vital registration systems in
25	the collection of vital event data the issuance of

- birth certificates, and the exchange of data among
  government agencies.
  - (4) Ensure that electronic systems for issuing birth certificates, in the form of printed abstracts of birth records or digitized images, employ a common format of the certified copy, so that those requiring such documents can quickly confirm their validity.
    - (5) Establish uniform field requirements for State birth registries.
    - (6) Not later than 1 year after the date of the enactment of this Act, establish a process with the Department of Defense that will result in the sharing of data, with the States and the Social Security Administration, regarding deaths of United States military personnel and the birth and death of their dependents.
    - (7) Not later than 1 year after the date of the enactment of this Act, establish a process with the Department of State to improve registration, notification, and the sharing of data with the States and the Social Security Administration, regarding births and deaths of United States citizens abroad.
    - (8) Not later than 3 years after the date of establishment of databases provided for under this section, require States to record and retain electronic

1	records of pertinent identification information col-
2	lected from requestors who are not the registrants.
3	(9) Not later than 6 months after the date of
4	the enactment of this Act, submit to Congress a re-
5	port on whether there is a need for Federal laws to
6	address penalties for fraud and misuse of vital
7	records and whether violations are sufficiently en-
8	forced.
9	Subtitle E—Reform of Passport
10	Fraud Offenses
11	SEC. 241. TRAFFICKING IN PASSPORTS.
12	Section 1541 of title 18, United States Code, is
13	amended to read as follows:
14	"§ 1541. Trafficking in passports
15	"(a) Multiple Passports.—Any person who, dur-
16	ing any period of 3 years or less, knowingly—
17	"(1) and without lawful authority produces,
18	issues, or transfers 10 or more passports;
19	"(2) forges, counterfeits, alters, or falsely
20	makes 10 or more passports;
21	"(3) secures, possesses, uses, receives, buys,
22	sells, or distributes 10 or more passports, knowing
23	the passports to be forged, counterfeited, altered,
24	falsely made, stolen, procured by fraud, or produced
25	or issued without lawful authority; or

- 1 "(4) completes, mails, prepares, presents, signs,
- 2 or submits 10 or more applications for a United
- 3 States passport, knowing the applications to contain
- 4 any false statement or representation,
- 5 shall be fined under this title, imprisoned not more than
- 6 20 years, or both.
- 7 "(b) Passport Materials.—Any person who know-
- 8 ingly and without lawful authority produces, buys, sells,
- 9 possesses, or uses any official material (or counterfeit of
- 10 any official material) used to make a passport, including
- 11 any distinctive paper, seal, hologram, image, text, symbol,
- 12 stamp, engraving, or plate, shall be fined under this title,
- 13 imprisoned not more than 20 years, or both.".
- 14 SEC. 242. FALSE STATEMENT IN AN APPLICATION FOR A
- 15 PASSPORT.
- Section 1542 of title 18, United States Code, is
- 17 amended to read as follows:
- 18 "§ 1542. False statement in an application for a pass-
- 19 port
- 20 "(a) In General.—Whoever knowingly makes any
- 21 false statement or representation in an application for a
- 22 United States passport, or mails, prepares, presents, or
- 23 signs an application for a United States passport knowing
- 24 the application to contain any false statement or represen-

tation, shall be fined under this title, imprisoned not more 2 than 15 years, or both. 3 "(b) Venue.— 4 "(1) In General.—An offense under sub-5 section (a) may be prosecuted in any district— 6 "(A) in which the false statement or rep-7 resentation was made or the application for a 8 United States passport was prepared or signed; 9 or 10 "(B) in which or to which the application 11 was mailed or presented. 12 "(2) Acts occurring outside the united 13 STATES.—An offense under subsection (a) involving 14 an application for a United States passport prepared 15 and adjudicated outside the United States may be 16 prosecuted in the district in which the resultant 17 passport was or would have been produced. 18 "(c) SAVINGS CLAUSE.—Nothing in this section may 19 be construed to limit the venue otherwise available under 20 sections 3237 and 3238 of this title.". 21 SEC. 243. FORGERY AND UNLAWFUL PRODUCTION OF A 22 PASSPORT. 23 Section 1543 of title 18, United States Code, is amended to read as follows:

1	"§ 1543. Forgery and unlawful production of a pass-
2	port
3	"(a) Forgery.—Any person who knowingly—
4	"(1) forges, counterfeits, alters, or falsely
5	makes any passport; or
6	"(2) transfers any passport knowing it to be
7	forged, counterfeited, altered, falsely made, stolen,
8	or to have been produced or issued without lawful
9	authority,
10	shall be fined under this title, imprisoned not more than
11	15 years, or both.
12	"(b) Unlawful Production.—Any person who
13	knowingly and without lawful authority—
14	"(1) produces, issues, authorizes, or verifies a
15	passport in violation of the laws, regulations, or
16	rules governing the issuance of the passport;
17	"(2) produces, issues, authorizes, or verifies a
18	United States passport for or to any person knowing
19	or in reckless disregard of the fact that such person
20	is not entitled to receive a passport; or
21	"(3) transfers or furnishes a passport to any
22	person for use by any person other than the person
23	for whom the passport was issued or designed,
24	shall be fined under this title, imprisoned not more than
25	15 years or both "

## 1 SEC. 244. MISUSE OF A PASSPORT.

- 2 Section 1544 of title 18, United States Code, is
- 3 amended to read as follows:
- 4 "§ 1544. Misuse of a passport
- 5 "Any person who knowingly—
- 6 "(1) uses any passport issued or designed for
- 7 the use of another;
- 8 "(2) uses any passport in violation of the condi-
- 9 tions or restrictions therein contained, or in violation
- of the laws, regulations, or rules governing the
- issuance and use of the passport;
- 12 "(3) secures, possesses, uses, receives, buys,
- sells, or distributes any passport knowing it to be
- 14 forged, counterfeited, altered, falsely made, procured
- by fraud, or produced or issued without lawful au-
- thority; or
- 17 "(4) violates the terms and conditions of any
- safe conduct duly obtained and issued under the au-
- thority of the United States,
- 20 shall be fined under this title, imprisoned not more than
- 21 15 years, or both.".
- 22 SEC. 245. SCHEMES TO DEFRAUD ALIENS.
- Section 1545 of title 18, United States Code, is
- 24 amended to read as follows:

## 1 "§ 1545. Schemes to defraud aliens

- 2 "(a) IN GENERAL.—Any person who knowingly exe-
- 3 cutes a scheme or artifice, in connection with any matter
- 4 that is authorized by or arises under Federal immigration
- 5 laws or any matter the offender claims or represents is
- 6 authorized by or arises under Federal immigration laws,
- 7 to—
- 8 "(1) defraud any person; or
- 9 "(2) obtain or receive money or anything else of
- value from any person by means of false or fraudu-
- lent pretenses, representations, promises,
- 12 shall be fined under this title, imprisoned not more than
- 13 15 years, or both.
- 14 "(b) Misrepresentation.—Any person who know-
- 15 ingly and falsely represents that such person is an attor-
- 16 ney or an accredited representative (as that term is de-
- 17 fined in section 1292.1 of title 8, Code of Federal Regula-
- 18 tions (or any successor regulation to such section)) in any
- 19 matter arising under Federal immigration laws shall be
- 20 fined under this title, imprisoned not more than 15 years,
- 21 or both.".
- 22 SEC. 246. IMMIGRATION AND VISA FRAUD.
- 23 Section 1546 of title 18, United States Code, is
- 24 amended to read as follows:
- 25 "§ 1546. Immigration and visa fraud
- 26 "(a) In General.—Any person who knowingly—

1	"(1) uses any immigration document issued or
2	designed for the use of another;
3	"(2) forges, counterfeits, alters, or falsely
4	makes any immigration document;
5	"(3) completes, mails, prepares, presents, signs,
6	or submits any immigration document knowing it to
7	contain any materially false statement or representa-
8	tion;
9	"(4) secures, possesses, uses, transfers, re-
10	ceives, buys, sells, or distributes any immigration
11	document knowing it to be forged, counterfeited, al-
12	tered, falsely made, stolen, procured by fraud, or
13	produced or issued without lawful authority;
14	"(5) adopts or uses a false or fictitious name to
15	evade or to attempt to evade the immigration laws
16	or
17	"(6) transfers or furnishes, without lawful au-
18	thority, an immigration document to another person
19	for use by a person other than the person for whom
20	the passport was issued or designed,
21	shall be fined under this title, imprisoned not more than
22	15 years, or both.
23	"(b) Trafficking.—Any person who, during any pe-
24	riod of 3 years or less, knowingly—

- 1 "(1) and without lawful authority produces, 2 issues, or transfers 10 or more immigration docu-3 ments;
- 4 "(2) forges, counterfeits, alters, or falsely 5 makes 10 or more immigration documents;
- 6 "(3) secures, possesses, uses, buys, sells, or dis-7 tributes 10 or more immigration documents, know-8 ing the immigration documents to be forged, coun-9 terfeited, altered, stolen, falsely made, procured by 10 fraud, or produced or issued without lawful author-11 ity; or
- "(4) completes, mails, prepares, presents, signs, or submits 10 or more immigration documents knowing the documents to contain any materially false statement or representation,
- shall be fined under this title, imprisoned not more than20 years, or both.
- 18 "(c) Immigration Document Materials.—Any
- 19 person who knowingly and without lawful authority pro-
- 20 duces, buys, sells, possesses, or uses any official material
- 21 (or counterfeit of any official material) used to make im-
- 22 migration documents, including any distinctive paper, seal,
- 23 hologram, image, text, symbol, stamp, engraving, or plate,
- 24 shall be fined under this title, imprisoned not more than
- 25 20 years, or both.

1	"(d) Employment Documents.—Whoever uses—
2	"(1) an identification document, knowing (or
3	having reason to know) that the document was not
4	issued lawfully for the use of the possessor;
5	"(2) an identification document knowing (or
6	having reason to know) that the document is false
7	or
8	"(3) a false attestation,
9	for the purpose of satisfying a requirement of section
10	274A(b) of the Immigration and Nationality Act (8 U.S.C.
11	1324a(b)), shall be fined under this title, imprisoned not
12	more than 5 years, or both.".
13	SEC. 247. ALTERNATIVE IMPRISONMENT MAXIMUM FOR
14	CERTAIN OFFENSES.
15	Section 1547 of title 18, United States Code, is
16	amended—
17	(1) in the matter preceding paragraph (1), by
18	striking "(other than an offense under section
19	1545)";
20	(2) in paragraph (1), by striking "15" and in-
21	serting "20"; and
22	(3) in paragraph (2), by striking "20" and in-
23	serting "25".

1	SEC. 248. ATTEMPTS, CONSPIRACIES, JURISDICTION, AND
2	DEFINITIONS.
3	Chapter 75 of title 18, United States Code, is amend-
4	ed by adding after section 1547 the following new sections:
5	"§ 1548. Attempts and conspiracies
6	"Any person who attempts or conspires to violate any
7	section of this chapter shall be punished in the same man-
8	ner as a person who completed a violation of that section.
9	"§ 1549. Additional jurisdiction
10	"(a) In General.—Any person who commits an of-
11	fense under this chapter within the special maritime and
12	territorial jurisdiction of the United States shall be pun-
13	ished as provided under this chapter.
14	"(b) Extraterritorial Jurisdiction.—Any per-
15	son who commits an offense under this chapter outside
16	the United States shall be punished as provided under this
17	chapter if—
18	"(1) the offense involves a United States pass-
19	port or immigration document (or any document
20	purporting to be such a document) or any matter,
21	right, or benefit arising under or authorized by Fed-
22	eral immigration laws;
23	"(2) the offense is in or affects foreign com-
24	merce;
25	"(3) the offense affects, jeopardizes, or poses a
26	significant risk to the lawful administration of Fed-

- 1 eral immigration laws, or the national security of the
- 2 United States;
- 3 "(4) the offense is committed to facilitate an
- 4 act of international terrorism (as defined in section
- 5 2331) or a drug trafficking crime (as defined in sec-
- 6 tion 929(a)(2)) that affects or would affect the na-
- 7 tional security of the United States;
- 8 "(5) the offender is a national of the United
- 9 States or an alien lawfully admitted for permanent
- 10 residence (as those terms are defined in section
- 11 101(a) of the Immigration and Nationality Act (8
- 12 U.S.C. 1101(a))); or
- "(6) the offender is a stateless person whose
- habitual residence is in the United States.

## 15 "§ 1550. Authorized law enforcement activities

- 16 "Nothing in this chapter shall prohibit any lawfully
- 17 authorized investigative, protective, or intelligence activity
- 18 of a law enforcement agency of the United States, a State,
- 19 or a political subdivision of a State, or an intelligence
- 20 agency of the United States, or any activity authorized
- 21 under title V of the Organized Crime Control Act of 1970
- 22 (Public Law 91–452; 84 Stat. 933).

## 23 **"§ 1551. Definitions**

24 "As used in this chapter:

1	"(1) The term 'application for a United States
2	passport' includes any document, photograph, or
3	other piece of evidence submitted in support of an
4	application for a United States passport.
5	"(2) The term 'false statement or representa-
6	tion' includes a personation or an omission.
7	"(3) The term 'immigration document'—
8	"(A) means any application, petition, affi-
9	davit, declaration, attestation, form, visa, iden-
10	tification card, alien registration document, em-
11	ployment authorization document, border cross-
12	ing card, certificate, permit, order, license,
13	stamp, authorization, grant of authority, or
14	other official document, arising under or au-
15	thorized by the immigration laws of the United
16	States; and
17	"(B) includes any document, photograph,
18	or other piece of evidence attached to or sub-
19	mitted in support of an immigration document
20	described in subparagraph (A).
21	"(4) The term 'immigration laws' includes—
22	"(A) the laws described in section
23	101(a)(17) of the Immigration and Nationality
24	Act (8 U.S.C. 1101(a)(17)):

1	"(B) the laws relating to the issuance and
2	use of passports; and
3	"(C) the regulations prescribed under the
4	authority of any law described in subparagraph
5	(A) or (B).
6	"(5) A person does not exercise 'lawful author-
7	ity' if the person abuses or improperly exercises law-
8	ful authority the person otherwise holds.
9	"(6) The term 'passport' means—
10	"(A) a travel document attesting to the
11	identity and nationality of the bearer that is
12	issued under the authority of the Secretary of
13	State, a foreign government, or an international
14	organization; or
15	"(B) any instrument purporting to be a
16	document described in subparagraph (A).
17	"(7) The term 'produce' means to make, pre-
18	pare, assemble, issue, print, authenticate, or alter.
19	"(8) The term 'to present' means to offer or
20	submit for official processing, examination, or adju-
21	dication. Any such presentation continues until the
22	official processing, examination, or adjudication is
23	complete.
24	"(9) The 'use' of a passport or an immigration
25	document referred to in section 1541(a), 1543(b),

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1544, 1546(a), and 1546(b) of this chapter in-
 1
 2
         cludes—
                   "(A) any officially authorized use;
 3
                   "(B) use to travel;
 4
                   "(C) use to demonstrate identity, resi-
              dence, nationality, citizenship, or immigration
 6
 7
              status;
 8
                   "(D) use to seek or maintain employment;
 9
              or
                   "(E) use in any matter within the jurisdic-
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11
              tion of the Federal Government or of a State
12
              government.".
13
    SEC. 249. CLERICAL AMENDMENT.
14
         The table of sections for chapter 75 of title 18,
   United States Code, is amended to read as follows:
    "Sec.
    "1541. Trafficking in passports.
    "1542. False statement in an application for a passport.
    "1543. Forgery and unlawful production of a passport.
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<sup>&</sup>quot;1544. Misuse of a passport.

<sup>&</sup>quot;1545. Schemes to defraud aliens.

<sup>&</sup>quot;1546. Immigration and visa fraud.

<sup>&</sup>quot;1547. Alternative imprisonment maximum for certain offenses.

<sup>&</sup>quot;1548. Attempts and conspiracies.

<sup>&</sup>quot;1549. Additional jurisdiction.

<sup>&</sup>quot;1550. Authorized law enforcement activities.

<sup>&</sup>quot;1551. Definitions.".

1	TITLE III—BIRTHRIGHT
2	CITIZENSHIP
3	SEC. 301. CITIZENSHIP AT BIRTH FOR CERTAIN PERSONS
4	BORN IN THE UNITED STATES.
5	(a) In General.—Section 301 of the Immigration
6	and Nationality Act (8 U.S.C. 1401) is amended—
7	(1) by inserting "(a) In General.—" before
8	"The following";
9	(2) by redesignating paragraphs (a) through (h)
10	as paragraphs (1) through (8); and
11	(3) by adding at the end the following:
12	"(b) Definition.—Acknowledging the right of birth-
13	right citizenship established by section 1 of the 14th
14	amendment to the Constitution, a person born in the
15	United States shall be considered 'subject to the jurisdic-
16	tion' of the United States for purposes of subsection $(a)(1)$
17	if the person is born in the United States of parents, one
18	of whom is—
19	"(1) a citizen or national of the United States;
20	"(2) an alien lawfully admitted for permanent
21	residence in the United States whose residence is in
22	the United States; or
23	"(3) an alien performing active service in the
24	Armed Forces (as defined in section 101 of title 10,
25	United States Code).".

1	(b) APPLICABILITY.—The amendment made by sub-
2	section (a)(3) shall not be construed to affect the citizen-
3	ship or nationality status of any person born before the
4	date of the enactment of this Act.
5	TITLE IV—HOUSING AND
6	HOMEOWNERSHIP
7	SEC. 401. MORTGAGES PROHIBITED FOR PRINCIPAL RESI-
8	DENCES OF INDIVIDUALS WHO LACK VALID
9	PERSONAL IDENTIFICATION.
10	(a) In General.—Chapter 2 of the Truth in Lend-
11	ing Act (15 U.S.C. 1631 et seq.) is amended by adding
12	at the end the following new section:
13	"§ 140. Mortgages prohibited for principal residences
14	of individuals who lack valid personal
15	identification
16	"Notwithstanding any provision of State law, no
17	credit may be extended by any creditor to any consumer
18	in any consumer credit transaction in which a security in-
19	terest, including any such interest arising by operation of
20	law, is or will be retained or acquired in any property lo-
21	cated within the United States which is or, upon the com-
22	pletion of the transaction, will be used as the principal
23	residence of such consumer unless the creditor has verified
24	that the consumer is a citizen or national of the United
25	States or is lawfully present in the United States, by re-

- 1 quiring the consumer to provide to the creditor valid per-
- 2 sonal identification in one of the forms specified in the
- 3 amendment made by section 202(a) of the Loophole Elimi-
- 4 nation and Verification Enforcement Act.".
- 5 (b) CLERICAL AMENDMENT.—The table of sections
- 6 for chapter 2 of the Truth in Lending Act is amended
- 7 by inserting after the item relating to section 139 the fol-
- 8 lowing new item:

"140. Mortgages prohibited for principal residences of individuals who lack valid personal identification.".

## 9 SEC. 402. PROHIBITION ON PUBLIC HOUSING AND SECTION

- 10 8 RENTAL ASSISTANCE FOR ILLEGAL ALIENS.
- Occupancy in public housing assisted under the
- 12 United States Housing Act of 1937 (42 U.S.C. 1437 et
- 13 seq.) may not be provided to any individual or household,
- 14 and rental assistance under section 8 of such Act (42
- 15 U.S.C. 1437f) may not be provided to or on behalf of any
- 16 individual or household, unless the public housing agency
- 17 or owner of housing assisted under section 8, as applica-
- 18 ble, verifies that the individual, or in the case of a house-
- 19 hold, all adult members of the household, are citizens or
- 20 nationals of the United States or are lawfully present in
- 21 the United States, by requiring such individual, or in the
- 22 case of a household, all adult members of the household,
- 23 to provide to the public housing agency or owner of hous-
- 24 ing assisted under such section 8, as applicable, valid per-

- 1 sonal identification in one of the forms specified in section
- 2 201(a) of this Act.
- 3 SEC. 403. PROHIBITION ON RENTING OF DWELLING UNITS
- 4 TO ILLEGAL ALIENS.
- 5 It is the sense of the Congress that renting a dwelling
- 6 unit to an individual who is unlawfully present in the
- 7 United States, or to any household that includes such an
- 8 individual, should be considered an act of harboring an
- 9 illegal alien or assisting an illegal alien to reside in the
- 10 United States and therefore illegal.
- 11 SEC. 404. PROHIBITION ON FEDERAL AND GOVERNMENT-
- 12 SPONSORED ENTERPRISE SUPPORT FOR
- 13 MORTGAGES FOR ILLEGAL ALIENS.
- 14 (a) Federal Agencies.—No Federal agency, de-
- 15 partment, office, or other instrumentality may make, in-
- 16 sure, or guarantee any mortgage or loan for the purchase
- 17 of, or secured by, a residential property unless the mort-
- 18 gagee under such mortgage, or the lender under such loan,
- 19 as the case may be, has verified that the mortgagor under
- 20 the mortgage or borrower under the loan, as the case may
- 21 be, is a citizen or national of the United States or is law-
- 22 fully present in the United States, by requiring such mort-
- 23 gagor or borrower to provide to such lender under such
- 24 mortgage or loan valid personal identification in one of
- 25 the forms specified in section 201(a) of this Act.

1	(b) Fannie Mae and Freddie Mac.—The Federal
2	National Mortgage Association and the Federal Home
3	Loan Mortgage Corporation may not purchase, securitize,
4	service, sell, lend on the security of, or otherwise deal in
5	any mortgage or loan unless the mortgagee under such
6	mortgage has verified that the mortgagor under the mort-
7	gage is a citizen or national of the United States or is
8	lawfully present in the United States, by requiring such
9	mortgagor to provide to such mortgagee under such mort-
10	gage valid personal identification in one of the forms speci-
11	fied in section 201(a) of this Act.
12	TITLE V—TAXES AND SOCIAL
13	SECURITY
14	SEC. 501. PROHIBITING TOTALIZATION AGREEMENTS THAT
15	BENEFIT UNLAWFULLY PRESENT ALIENS.
16	It is the sense of the House of Representatives that
17	the totalization agreement establishing totalization ar-
18	rangements between the Social Security system estab-
19	
	lished by title II of such Act and the Social Security sys-
20	
20	tem of Mexico, signed by the Commissioner of Social Secu-

#### 1 SEC. 502. NO SOCIAL SECURITY CREDIT FOR WORK PER-

- 2 FORMED WHILE UNLAWFULLY PRESENT.
- 3 (a) Determinations of Insured Status.—Sec-
- 4 tion 214(c)(1) of the Social Security Act (42 U.S.C.
- 5 414(c)(1)) is amended by striking "at the time of assign-
- 6 ment," and all that follows through "any later time," and
- 7 inserting "at the time any such quarters of coverage are
- 8 earned,".
- 9 (b) Entitlement to Disability Insurance Ben-
- 10 EFITS.—Section 223(a)(1)(C)(i) of such Act (42 U.S.C.
- 11 423(a)(1)(C)(i)) is amended by striking "at the time of
- 12 assignment," and all that follows through "any later
- 13 time," and inserting "at the time any such quarters of
- 14 coverage are earned,".
- 15 SEC. 503. LIMITED ELIGIBILITY FOR CREDITS.
- Notwithstanding any other provision of law, an indi-
- 17 vidual who makes a return with respect to Federal income
- 18 tax and includes on such return an individual taxpayer
- 19 identification number in lieu of a Social Security account
- 20 number shall not be eligible for any refund of or credit
- 21 against Federal income tax, including the earned income
- 22 tax credit under section 32 of the Internal Revenue Code
- 23 of 1986.

1	SEC. 504. REDUCING INDIVIDUAL TAXPAYER IDENTIFICA-
2	TION NUMBER ABUSE.
3	(a) Modified ITIN Format and Lawful Pres-
4	ENCE REQUIREMENT.—
5	(1) In general.—Section 6109(c) of the Inter-
6	nal Revenue Code of 1986 (26 U.S.C. 6109(c)) is
7	amended to read as follows:
8	"(c) Requirement of Information.—
9	"(1) In general.—For purposes of this sec-
10	tion, the Secretary is authorized to require such in-
11	formation of any person as may be necessary to as-
12	sign an identifying number.
13	"(2) Separate from social security ac-
14	COUNT NUMBERS.—Any identifying number assigned
15	by the Secretary shall be comprised of a sequence of
16	numerals and dashes that is visually distinguishable
17	from and will not be mistaken for a Social Security
18	account number.
19	"(3) Verification of status for aliens.—
20	Prior to issuing any identifying number to an indi-
21	vidual who is physically present in the United
22	States, the Secretary shall verify with the Depart-
23	ment of Homeland Security that the applicant for
24	such number is lawfully present in the United
25	States.".

1 (2) EFFECTIVE DATE.—Section 6109(c)(2) of 2 the Internal Revenue Code of 1986, as added by 3 paragraph (1), shall take effect no later than 30 4 days after the date of enactment of this Act.

#### (b) Information Sharing.—

- (1) In General.—Section 6103(i)(3) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subparagraph:
  - "(D) Possible Violations of Federal Immigration Law.—The Secretary shall disclose in electronic format to the Secretary of Homeland Security the taxpayer identity (as defined in subsection (b)(6)) of each taxpayer who has been assigned an individual taxpayer identification number. The Secretary of Homeland Security may disclose such information to officers and employees of the Department to the extent necessary to enforce Federal immigration laws.".
- (2) Effective date.—The Secretary of the Treasury shall disclose information under the amendment made by paragraph (1) not later than 60 days after the date of the enactment of this Act.

### TITLE VI—EMPLOYEE 1 VERIFICATION 2 Subtitle A—General Provisions 3 4 SEC. 601. MANDATORY EMPLOYMENT AUTHORIZATION 5 VERIFICATION. 6 (a) Making Basic Pilot Program Permanent.— Section 401(b) of the Illegal Immigration Reform and Im-7 8 migrant Responsibility Act of 1996 (8 U.S.C. 1324a note) is amended by adding before the period at the end of the last sentence the following ", except that the E-Verify Pro-11 gram described in section 403(a) shall be a permanent 12 program". 13 (b) Mandatory Use of E-Verify System.— 14 (1) In General.—Subject to paragraphs (2) 15 and (3), every person or other entity that hires one 16 or more individuals for employment in the United States shall verify through the E-Verify Program es-17 18 tablished by section 403(a) of the Illegal Immigra-19 tion Reform and Immigrant Responsibility Act of 20 1996 (division C of Public Law 104–208; 8 U.S.C. 21 1324a note), that each such individual is authorized 22 to work in the United States. The Secretary of 23 Homeland Security shall ensure that verification by 24 means of a toll-free telephone line is an available op-25 tion in complying with the preceding sentence.

1	(2) Select entities required to use e-
2	VERIFY PROGRAM IMMEDIATELY.—The following en-
3	tities must satisfy the requirement in paragraph (1)
4	by not later than one year after the date of the en-
5	actment of this Act:
6	(A) FEDERAL AGENCIES.—Each depart-
7	ment and agency of the Federal Government.
8	(B) Federal contractors.—A con-
9	tractor that—
10	(i) has entered into a contract with
11	the Federal Government to which section
12	2(b)(1) of the Service Contract Act of
13	1965 (41 U.S.C. 351(b)(1)) applies, and
14	any subcontractor under such contract; or
15	(ii) has entered into a contract ex-
16	empted from the application of such Act by
17	section 6 of such Act (41 U.S.C. 356), and
18	any subcontractor under such contract.
19	(C) Large employers.—An employer
20	that employs more than 250 individuals in the
21	United States.
22	(3) Phasing-in for other employers.—
23	(A) 2 YEARS FOR EMPLOYERS OF 100 OF
24	MORE.—Entities that employ 100 or more indi-
25	viduals in the United States must satisfy the

- requirement in paragraph (1) by not later than
  two years after the date of the enactment of
  this Act.
  - (B) 3 YEARS FOR EMPLOYERS WITH 30 OR MORE EMPLOYEES.—All entities that employ 30 or more individuals in the United States must satisfy the requirement in paragraph (1) by not later than three years after the date of the enactment of this Act.
  - (C) 4 YEARS FOR ALL EMPLOYERS.—All entities that employ one or more individuals in the United States must satisfy the requirement in paragraph (1) by not later than four years after the date of the enactment of this Act.
  - (4) Verifying employment authorization of current employees.—Every person or other entity that employs one or more persons in the United States shall verify through the E-Verify program by not later than four years after the date of the enactment of this Act that each employee is authorized to work in the United States.
  - (5) Defense.—An employer who has complied with the requirements in paragraphs (1) and (4) shall not be liable for hiring an unauthorized alien, if—

1	(A) such hiring occurred due to an error in
2	the E-Verify Program that was unknown to the
3	employer at the time of such hiring; and
4	(B) the employer terminates the employ-
5	ment of the alien upon being informed of the
6	error.
7	(6) SANCTIONS FOR NONCOMPLIANCE.—The
8	failure of an employer to comply with the require-
9	ments in paragraphs (1) or (4) shall—
10	(A) be treated as a violation of section
11	274A(a)(1)(B) with respect to each offense; and
12	(B) create a rebuttable presumption that
13	the employer has violated section
14	274A(a)(1)(A).
15	(7) Voluntary participation of employers
16	NOT IMMEDIATELY SUBJECT TO REQUIREMENT.—
17	Nothing in this subsection shall be construed as pre-
18	venting a person or other entity that is not imme-
19	diately subject to the requirement of paragraph (1)
20	pursuant to paragraph (2) or (3) from voluntarily
21	using the E-Verify Program to verify the employ-
22	ment authorization of new hires or current employ-
23	ees.
24	(8) State interference.—No State may
25	prohibit a person or other entity from using the E-

1	Verify Program to verify the employment authoriza-
2	tion of new hires or current employees.
3	SEC. 602. MANDATORY NOTIFICATION OF SSN MISMATCHES
4	AND MULTIPLE USES AND DETERMINATIONS
5	OF INELIGIBILITY FOR EMPLOYMENT.
6	(a) Notification of Multiple Uses of Indi-
7	VIDUAL SOCIAL SECURITY ACCOUNT NUMBERS.—
8	(1) Periodic review of records regarding
9	INDIVIDUALS FOR MATERIAL EMPLOYMENT-BASED
10	INFORMATION.—The Commissioner of Social Secu-
11	rity shall review, on at least an annual basis, the
12	records of the Commissioner to determine whether
13	there is included in such records any material em-
14	ployment-based information in connection with any
15	individual with respect to whom such records are
16	maintained.
17	(2) Notification of individuals regarding
18	MATERIAL EMPLOYMENT-BASED INFORMATION.—
19	(A) IN GENERAL.—In any case in which
20	the Commissioner determines, on the basis of
21	any review pursuant to paragraph (1), that
22	there is any material employment-based infor-
23	mation included in such records relating to any
24	individual, the Commissioner shall notify such
25	individual of the existence of such information

1	and that such information may be evidence of
2	the occurrence of identity theft.
3	(B) REQUIREMENTS.—The notification
4	shall be sent by letter to the individual's ad-
5	dress maintained in the Commissioner's records
6	and shall include—
7	(i) the name and location of each per-
8	son listed in such records as such individ-
9	ual's employer involved,
10	(ii) a statement that, if the listing re-
11	garding each such employer so identified in
12	the notification is in fact an accurate rep-
13	resentation of persons who have been em-
14	ployers of such individual, there is no prob-
15	lem and no response to the notification is
16	required, and
17	(iii) a statement that, if the listing is
18	in any respect not in fact an accurate rep-
19	resentation of persons who have been em-
20	ployers of such individual, such individual
21	is requested to notify the Department of
22	Homeland Security or the Social Security
23	Administration of the inaccuracy by tele-
24	phone or by Internet communication at a

1	telephone number or Web site which shall
2	be specified in the notification.
3	(b) Material Employment-Based Informa-
4	TION.—For purposes of this section, the term "material
5	employment-based information" means, in relation to any
6	individual, evidence determined, on the basis of any review
7	conducted pursuant to subsection (a)(1), that—
8	(1) such individual has had concurrent earnings
9	from more than one employer over an extended pe-
10	riod,
11	(2) such individual has received benefits under
12	title II of the Social Security Act while engaged in
13	employment, or
14	(3) such individual has been engaged in employ-
15	ment while under the age of 16.
16	(c) Identification and Treatment of Unau-
17	THORIZED ALIENS.—
18	(1) Identification of suspect employers
19	AND EMPLOYEES AND ISSUANCE OF TENTATIVE DE-
20	TERMINATION OF UNAUTHORIZED ALIEN STATUS.—
21	In any case in which the Social Security Administra-
22	tion receives a notification from an individual pursu-
23	ant to subsection (a)(2)(B)(iii), the Commissioner of
24	Social Security shall identify each employer involved
25	and the employee of such employer actually em-

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ployed in lieu of such individual, share with the Secretary of Homeland Security the identity of each such employer and such employee, and issue a tentative determination that such employee is an unauthorized alien (as defined in section 274A(h) of the Immigration and Nationality Act (8 U.S.C. 1324a(h))) with respect to the employment. Upon the issuance of such tentative determination, the Commissioner shall notify each such employer and such employee that a potential identity fraud has occurred in connection with the employment of such employee by such employer, and that such employee has been tentatively determined to be such an unauthorized alien.

(2) Issuance of conclusive determination.—If, during the period of 30 business days following the date on which such employee receives such notification, such employee fails to offer to the Commissioner evidence of the employee's correct identity and that such employee is not an unauthorized alien (as defined in section 274A(h) of the Immigration and Nationality Act (8 U.S.C. 1324a(h))) with respect to the employeer and such employee a

- 1 conclusive determination that such employee is such 2 an unauthorized alien.
- 3 (3) Mandatory termination of employ-
- 4 MENT.—The failure of such employer to immediately
- 5 terminate such employment of such employee upon
- 6 receipt of such conclusive determination shall be
- 7 treated as a violation of section 274a(a)(2) of the
- 8 Immigration and Nationality Act (8 U.S.C.
- 9 1324a(a)(2)).
- 10 (d) Notification of Mismatched Name and So-
- 11 CIAL SECURITY NUMBER.—The Commissioner of Social
- 12 Security shall notify on an annual basis each United
- 13 States employer with one or more employees whose Social
- 14 Security account number does not match the employees
- 15 name or date of birth in the records of the Commissioner.
- 16 Such notification shall instruct employers to notify listed
- 17 employees that they have 30 business days to correct the
- 18 mismatch with the Social Security Administration or the
- 19 employer will be required to terminate their employment.
- 20 The notification also shall inform employers that they may
- 21 not terminate listed employees prior to the close of the
- 22 30-day period.
- (e) Information Sharing With the Department
- 24 OF HOMELAND SECURITY.—

- 1 (1) Not later than 180 days following the date 2 of enactment of this Act, the Commissioner of Social 3 Security shall promulgate regulations in accordance with section 1106 of the Social Security Act (42) U.S.C. 1306) to require that information regarding 6 all unresolved mismatch notifications and regarding 7 all multiple use notifications that lead to the identi-8 fication of an unauthorized user of a Social Security 9 account number be shared with the Secretary of 10 Homeland Security on a timely basis.
- 11 (2) Information to be shared with the Secretary
  12 shall include, at a minimum, the name and mailing
  13 address of all employees who are the subject of an
  14 unresolved mismatch notification or who are unau15 thorized users of another individual's Social Security
  16 account number.

#### 17 SEC. 603. PENALTY FOR FAILURE TO FILE CORRECT INFOR-

- 18 MATION RETURNS.
- 19 Section 6721 of the Internal Revenue Code of 1986
- 20 (26 U.S.C. 6721) is amended by adding at the end the
- 21 following:
- 22 "(f) The Secretary shall assess the maximum allow-
- 23 able penalties on 100 percent of the employers designated
- 24 in any tax year by the Social Security Administration as
- 25 the most egregious noncompliant employers.

- 1 "(g) Notwithstanding any other provision in this sec-
- 2 tion, in the case of a failure described in subsection (a)(2)
- 3 with respect to any person employing an alien not author-
- 4 ized to be so employed, the penalty under this section shall
- 5 be determined in accordance with the following table:

"In the case of—	Not less than—	Not more than—
The second offense	\$2,500 \$7,500 \$25,000	\$10,000

#### 6 SEC. 604. AUTHORIZATION OF APPROPRIATIONS.

- 7 There are authorized to be appropriated such sums
- 8 as may be required to carry out this subtitle.

## 9 Subtitle B—Self-Employed

## 10 Subcontractors Loophole

- 11 SEC. 611. REQUIRING SELF-EMPLOYED SUBCONTRACTORS
- 12 TO PARTICIPATE E-VERIFY PROGRAM.
- Beginning with fiscal year 2012, none of the funds
- 14 authorized to be appropriated for the Department of
- 15 Homeland Security or the Department of Justice may be
- 16 made available to those departments unless each State and
- 17 local government in the United States requires, as condi-
- 18 tion on acquisition of a business license, that the applicant
- 19 demonstrate that the applicant has verified through the
- 20 E-Verify Program, established by section 403(a) of the Il-
- 21 legal Immigration Reform and Immigrant Responsibility
- 22 Act of 1996 (division C of Public Law 104–208; 8 U.S.C.

1	1324a note), that the applicant, and each individual em-
2	ployed by the applicant, is authorized to work in the
3	United States.
4	Subtitle C-Prohibition on Unlaw-
5	ful Employment of Aliens in
6	Capitol
7	SEC. 621. REQUIRING LEGISLATIVE BRANCH CONTRAC
8	TORS TO PARTICIPATE IN E-VERIFY PRO-
9	GRAM.
10	An office of the legislative branch may not enter into
11	a contract for the provision of goods or services within
12	the Capitol Complex with any contractor who employs in-
13	dividuals unless the contractor—
14	(1) elects to participate in the E-Verify Pro-
15	gram described in section 403(a) of the Illegal Im-
16	migration Reform and Immigrant Responsibility Act
17	of 1996 (8 U.S.C. 1324a note), and is in compliance
18	with the terms and conditions of such election, with
19	respect to all of its employees as well as those pro-
20	viding goods or services under the contract; and
21	(2) certifies that each of its subcontractors pro-
22	viding goods or services under the contract has elect-
23	ed to participate in such program, and is in compli-

ance with the terms and conditions of such election,

1	with respect to all of its employees as well as those
2	providing goods or services under the subcontract.
3	SEC. 622. CAPITOL COMPLEX DEFINED.
4	For purposes of this subtitle, the "Capitol Complex"
5	consists of the following facilities together with their
6	grounds:
7	(1) The United States Capitol (including the
8	Capitol Visitor Center) and the Capitol Grounds.
9	(2) The Cannon, Longworth, Rayburn, and
10	Ford House Office Buildings.
11	(3) The Russell, Dirksen, and Hart Senate Of-
12	fice Buildings.
13	(4) The House of Representatives Child Care
14	Center and the Senate Employee Child Care Center
15	(5) Any facility serving as a dormitory resi-
16	dence for Congressional pages.
17	(6) The United States Botanic Garden.
18	(7) The Jefferson, Madison, and Adams Build-
19	ings of the Library of Congress.
20	(8) The Capitol Power Plant.
21	(9) The United States Capitol Police Head-
22	quarters Building.

1	SEC. 623. EFFECTIVE DATE; TRANSITION FOR CURRENT
2	CONTRACTS.
3	(a) In General.—This subtitle shall apply with re-
4	spect to contracts entered into after the expiration of the
5	30-day period which begins on the date of the enactment
6	of this Act.
7	(b) Transition for Current Contracts.—Upon
8	the enactment of this Act, each office of the legislative
9	branch with a contract in effect on the date of the enact-
10	ment of this Act which is described in section 621 shall
11	obtain assurances from the contractor involved that the
12	contractor will meet the requirements of such section prior
13	to the expiration of the period described in subsection (a).
14	Subtitle D—Coordination Between
15	SSA and IRS
16	SEC. 631. AVAILABILTY OF INFORMATION.
17	The Commissioner of Social Security shall make
18	available to the Commissioner of Internal Revenue any in-
19	formation related to the investigation and enforcement of
20	section 162(c)(4) of the Internal Revenue Code of 1986,
21	including any no-match letter and any information in the

22 earnings suspense file.

1	TITLE VII—PROHIBITING UN-
2	LAWFULLY PRESENT ALIENS
3	FROM OBTAINING FINANCIAL
4	SERVICES
5	SEC. 701. FOREIGN-ISSUED FORMS OF IDENTIFICATION
6	PROHIBITED AS PROOF OF IDENTITY TO
7	OPEN ACCOUNTS AT FINANCIAL INSTITU-
8	TIONS.
9	Section 5318(l) of title 31, United States Code (relat-
10	ing to identification and verification of accountholders) is
11	inserting after paragraph (6) (as added by section 202)
12	the following new paragraph:
13	"(7) Prohibition on use of identification
14	ISSUED BY A FOREIGN GOVERNMENT.—A financial
15	institution may not accept any form of identification
16	that was issued by a foreign government, other than
17	a passport that meets the requirement of paragraph
18	(6), for use in verifying the identity of a person in
19	connection with the opening of an account by such
20	person at the financial institution, including a
21	matricula consular issued in the United States by a
22	duly authorized consular officer of the Government
23	of Mexico.".

- 1 SEC. 702. "KNOW YOUR CUSTOMER" REGULATIONS AP-
- 2 PLIED TO CERTAIN TRANSMITTING BUSI-
- 3 NESSES.
- 4 Section 5318(m) of title 31, United States Code, is
- 5 amended by striking "promulgated pursuant to the au-
- 6 thority contained in" and inserting "prescribed under
- 7 paragraph (1) of subsection (l) (notwithstanding para-
- 8 graph (5) of such subsection) or".
- 9 SEC. 703. REQUIREMENTS RELATING TO THE UNITED
- 10 STATES POSTAL SERVICE.
- 11 (a) IN GENERAL.—The United States Postal Service
- 12 shall take such measures as may be necessary to ensure
- 13 that in the administration of any international wire trans-
- 14 fer service, no transfer may be made unless the sender
- 15 presents an acceptable form of identification, as deter-
- 16 mined in accordance with section 201.
- 17 (b) Definition.—For purposes of this section, the
- 18 term "international wire transfer service" means any pro-
- 19 gram or service, administered by the United States Postal
- 20 Service, which provides for the international electronic
- 21 transfer of money.
- (c) Effective Date.—The requirements of this sec-
- 23 tion shall take effect six months after the date of the en-
- 24 actment of this Act.

1	SEC. 704. APPLICABILITY OF IDENTIFICATION RULES TO
2	CERTAIN TRANSACTIONS INVOLVING THE
3	FEDERAL RESERVE BOARD, INCLUDING THE
4	DIRECTO A MÉXICO PROGRAM.
5	(a) In General.—The Board of Governors of the
6	Federal Reserve System shall take such measures as may
7	be necessary to ensure that in the administration of any
8	international wire transfer service or settlement services
9	including any automated clearing house transaction such
10	as the Directo a México $^{TM}$ program, no transfer may be
11	made unless the financial institution involved has certified
12	that the sender has presented an acceptable form of identi-
13	fication, as determined in accordance with section 202(a)
14	(b) DEFINITION.—For purposes of this section, the
15	term "international wire transfer service or settlement"
16	means any program or service, administered by the Board
17	of Governors of the Federal Reserve System directly or
18	through any Federal reserve bank, including the Fedwire
19	Funds Service, which provides for the international elec-
20	tronic transfer of funds.
21	(c) Effective Date.—The requirements of this sec-
22	tion shall take effect six months after the date of the en-
23	actment of this Act.

# 1 TITLE VIII—BORDER AND LAW ENFORCEMENT

_	:_
3	SEC. 801. CONSTRUCTION OF BORDER FENCING AND SECU-
4	RITY IMPROVEMENTS.
5	(a) In General.—Section 102(b)(1) of the Illegal
6	Immigration Reform and Immigrant Responsibility Act of
7	1996 (8 U.S.C. 1103 note) is amended to read as follows:
8	"(1) Security features.—
9	"(A) Reinforced Fencing.—In carrying
10	out subsection (a), the Secretary of Homeland
11	Security shall provide for at least 2 layers of re-
12	inforced fencing, the installation of additional
13	physical barriers, roads, lighting, cameras, and
14	sensors—
15	"(i) extending from 10 miles west of
16	the Tecate, California, port of entry to 10
17	miles east of the Tecate, California, port of
18	entry;
19	"(ii) extending from 10 miles west of
20	the Calexico, California, port of entry to 5
21	miles east of the Douglas, Arizona, port of
22	entry;
23	"(iii) extending from 5 miles west of
24	the Columbus, New Mexico, port of entry
25	to 10 miles east of El Paso, Texas;

"(iv) extending from 5 miles north-1 2 west of the Del Rio, Texas, port of entry 3 to 5 miles southeast of the Eagle Pass, 4 Texas, port of entry; and "(v) extending 15 miles northwest of 6 the Laredo, Texas, port of entry to the 7 Brownsville, Texas, port of entry. 8 "(B) Completion dates.—With respect 9 to the border area described in subparagraph 10 (A), the Secretary shall ensure that the duties 11 required under such subparagraph are com-12 pleted by not later than July 31, 2011. 13 "(C) Exception.—If the topography of a 14 specific area has an elevation grade that ex-15 ceeds 10 percent, the Secretary may use other 16 means to secure such area, including the use of 17 surveillance and barrier tools.". 18 (b) AUTHORIZATION OF APPROPRIATIONS.—There is 19 authorized to be appropriated to the Secretary of Home-20 land Security such sums as may be necessary to carry out 21 the amendment made by subsection (a). 22 (c) Repeals.—Subsection (b) of section 564 of divi-23 sion E of the Consolidated Appropriations Act, 2008 24 (Public Law 110–161) is repealed. The amendment made by subsection (a)(2)(A) of such section is repealed.

1	SEC. 802. INCREASE IN FULL-TIME BORDER PATROL
2	AGENTS.
3	Section 5202 of the Intelligence Reform and Ter-
4	rorism Prevention Act of 2004 (Public Law 108–458; 118
5	Stat. 3734) is amended to read as follows:
6	"SEC. 5202. INCREASE IN FULL-TIME BORDER PATROL
7	AGENTS.
8	"(a) Annual Increases.—The Secretary of Home-
9	land Security shall, subject to the availability of appropria-
10	tions for such purpose, increase the number of positions
11	for full-time active-duty Border Patrol agents within the
12	Department of Homeland Security (above the number of
13	positions for which funds were appropriated for the pre-
14	ceding fiscal year), by—
15	"(1) 2,500 in fiscal year 2011;
16	"(2) 2,000 in fiscal year 2012;
17	"(3) 1,500 in fiscal year 2013;
18	(4) 1,000 in fiscal year 2014; and
19	"(5) 1,000 in fiscal year 2015.
20	"(b) Allocations.—Of the Border Patrol agents
21	hired under subsection (a), 80 percent shall be deployed
22	along the southern border of the United States and 20
23	percent shall be deployed along the northern border of the
24	United States.
25	"(c) Authorization of Appropriations.—The

26 necessary funds are authorized to be appropriated for each

- 1 of fiscal years 2011 through 2015 to carry out this sec-
- 2 tion.".
- 3 SEC. 803. INCREASE IN NUMBER OF ICE AGENTS.
- 4 Section 5203 of the Intelligence Reform and Ter-
- 5 rorism Prevention Act of 2004 (Public Law 108–458; 118
- 6 Stat. 3734) is amended to read as follows:
- 7 "SEC. 5203. INCREASE IN FULL-TIME IMMIGRATION AND
- 8 CUSTOMS ENFORCEMENT INVESTIGATORS.
- 9 "(a) IN GENERAL.—By not later than September 30,
- 10 2015, the Secretary of Homeland Security shall, subject
- 11 to the availability of appropriations for such purpose, in-
- 12 crease by 3,000 the number of positions for full-time ac-
- 13 tive-duty investigators within the Department of Home-
- 14 land Security investigating violations of immigration laws
- 15 (as defined in section 101(a)(17) of the Immigration and
- 16 Nationality Act (8 U.S.C. 1101(a)(17))) above the number
- 17 of such positions for which funds were made available dur-
- 18 ing the preceding fiscal year.
- 19 "(b) Authorization of Appropriations.—There
- 20 are authorized to be appropriated to the Secretary to carry
- 21 out this section such sums as may be necessary for each
- 22 fo fiscal years 2011 through 2015.".

1	SEC. 804. PROHIBITION ON IMPEDING CERTAIN ACTIVITIES
2	OF THE SECRETARY OF HOMELAND SECU-
3	RITY RELATED TO BORDER SECURITY.
4	On public lands of the United States, neither the Sec-
5	retary of the Interior nor the Secretary of Agriculture may
6	impede, prohibit, or restrict activities of the Secretary of
7	Homeland Security to achieve operational control (as de-
8	fined in section 2(b) of the Secure Fence Act of 2006 (8
9	U.S.C. 1701 note; Public Law 109–367)).
10	TITLE IX—STATE AND LOCAL
11	GOVERNMENT AUTHORITY
12	Subtitle A—General Provisions
13	SEC. 901. STATE DEFINED; SEVERABILITY.
14	(a) State Defined.—For purposes of this title the
15	term "State" has the meaning given such term in section
16	101(a)(36) of the Immigration and Nationality Act (8
17	U.S.C. $1101(a)(36)$ ).
18	(b) Severability.—If any provision of this title, or
19	the application of such provision to any person or cir-
20	cumstance, is held invalid, the remainder of this title and
21	the application of such provision to other persons not simi-
22	larly situated or to other circumstances, shall not be af-
23	footed by such invalidation

1	SEC. 902. FEDERAL AFFIRMATION OF ASSISTANCE IN THE
2	IMMIGRATION LAW ENFORCEMENT BY
3	STATES AND POLITICAL SUBDIVISIONS OF
4	STATES.
5	Notwithstanding any other provision of law and re-
6	affirming the existing inherent authority of States, law en-
7	forcement personnel of a State, or of a political subdivision
8	of a State, have the inherent authority of a sovereign enti-
9	ty to investigate, identify, apprehend, arrest, detain, or
10	transfer to Federal custody aliens in the United States
11	(including the transportation of such aliens across State
12	lines to detention centers), for the purposes of assisting
13	in the enforcement of the immigration laws of the United
14	States in the course of carrying out routine duties. This
15	State authority has never been displaced or preempted by
16	Congress.
17	SEC. 903. STATE AUTHORIZATION FOR ASSISTANCE IN THE
18	ENFORCEMENT OF IMMIGRATION LAWS EN-
19	COURAGED.
20	(a) In General.—Effective two years after the date
21	of the enactment of this Act, a State, or a political subdivi-
22	sion of a State, that has in effect a statute, policy, or prac-
23	tice that prohibits law enforcement officers of the State,
24	or of a political subdivision of the State, from assisting
25	or cooperating with Federal immigration law enforcement
26	in the course of carrying out the officers' routine law en-

- 1 forcement duties shall not receive any of the funds that
- 2 would otherwise be allocated to the State under section
- 3 241(i) of the Immigration and Nationality Act (8 U.S.C.
- 4 1231(i)).
- 5 (b) Construction.—Nothing in this section shall
- 6 require law enforcement officials from States, or from po-
- 7 litical subdivisions of States, to report or arrest victims
- 8 or witnesses of a criminal offense.
- 9 (c) REALLOCATION OF FUNDS.—Any funds that are
- 10 not allocated to a State, or to a political subdivision of
- 11 a State, due to the failure of the State, or of the political
- 12 subdivision of the State, to comply with subsection (a)
- 13 shall be reallocated to States, or to political subdivisions
- 14 of States, that comply with such subsection.
- 15 SEC. 904. LISTING OF IMMIGRATION VIOLATORS IN THE NA-
- 16 TIONAL CRIME INFORMATION CENTER DATA-
- 17 BASE.
- 18 (a) Provision of Information to the NCIC.—
- 19 Not later than 180 days after the date of the enactment
- 20 of this Act and periodically thereafter as updates may re-
- 21 quire, the Under Secretary for Border and Transportation
- 22 Security of the Department of Homeland Security shall
- 23 provide the National Crime Information Center of the De-
- 24 partment of Justice with such information as the Under
- 25 Secretary may possess regarding any aliens against whom

- a final order of removal has been issued, any aliens who have signed a voluntary departure agreement, any aliens who have overstayed their authorized period of stay, and 4 any aliens whose visas have been revoked. The National Crime Information Center shall enter such information into the Immigration Violators File of the National Crime Information Center database, regardless of whether— 8 (1) the alien concerned received notice of a final 9 order of removal; 10 (2) the alien concerned has already been re-11 moved; or 12 (3) sufficient identifying information is avail-13 able with respect to the alien concerned. 14 (b) Inclusion of Information in the NCIC 15 Database.—Section 534(a) of title 28, United States Code, is amended— 16 17 (1) in paragraph (3), by striking "and" at the 18 end; 19 (2) by redesignating paragraph (4) as para-
- 21 (3) by inserting after paragraph (3) the fol-22 lowing new paragraph:
- 23 "(4) acquire, collect, classify, and preserve 24 records of violations by aliens of the immigration 25 laws of the United States, regardless of whether any

graph (5); and

- 1 such alien has received notice of the violation or
- 2 whether sufficient identifying information is avail-
- able with respect to any such alien and even if any
- 4 such alien has already been removed from the
- 5 United States; and".
- 6 SEC. 905. STATE AND LOCAL LAW ENFORCEMENT PROVI-
- 7 SION OF INFORMATION ABOUT APPRE-
- 8 HENDED ALIENS.
- 9 (a) Provision of Information.—In compliance
- 10 with section 642(a) of the Illegal Immigration Reform and
- 11 Immigrant Responsibility Act of 1996 (8 U.S.C. 1373)
- 12 and section 434 of the Personal Responsibility and Work
- 13 Opportunity Reconciliation Act of 1996 (8 U.S.C. 1644),
- 14 each State, and each political subdivision of a State, shall
- 15 provide the Secretary of Homeland Security in a timely
- 16 manner with the information specified in subsection (b)
- 17 with respect to each alien apprehended in the jurisdiction
- 18 of the State, or in the political subdivision of the State,
- 19 who is believed to be in violation of the immigration laws
- 20 of the United States.
- 21 (b) Information Required.—The information re-
- 22 ferred to in subsection (a) is as follows:
- 23 (1) The alien's name.
- 24 (2) The alien's address or place of residence.
- 25 (3) A physical description of the alien.

- 1 (4) The date, time, and location of the encoun-2 ter with the alien and reason for stopping, detaining, 3 apprehending, or arresting the alien.
  - (5) If applicable, the alien's driver's license number and the State of issuance of such license.
    - (6) If applicable, the type of any other identification document issued to the alien, any designation number contained on the identification document, and the issuing entity for the identification document.
      - (7) If applicable, the license plate number, make, and model of any automobile registered to, or driven by, the alien.
- 14 (8) A photo of the alien, if available or readily obtainable.
- 16 (9) The alien's fingerprints, if available or read-ily obtainable.
- 18 (c) Annual Report on Reporting.—The Sec-
- 19 retary shall maintain and annually submit to Congress a
- 20 detailed report listing the States, or the political subdivi-
- 21 sions of States, that have provided information under sub-
- 22 section (a) in the preceding year.
- 23 (d) Reimbursement.—The Secretary of Homeland
- 24 Security shall reimburse States, and political subdivisions
- 25 of a State, for all reasonable costs, as determined by the

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- 1 Secretary, incurred by the State, or the political subdivi-
- 2 sion of a State, as a result of providing information under
- 3 subsection (a).
- 4 (e) AUTHORIZATION OF APPROPRIATIONS.—There is
- 5 authorized to be appropriated to the Secretary such sums
- 6 as are necessary to carry out this section.
- 7 (f) Construction.—Nothing in this section shall re-
- 8 quire law enforcement officials of a State, or of a political
- 9 subdivision of a State, to provide the Secretary of Home-
- 10 land Security with information related to a victim of a
- 11 crime or witness to a criminal offense.
- 12 SEC. 906. FINANCIAL ASSISTANCE TO STATE AND LOCAL
- 13 POLICE AGENCIES THAT ASSIST IN THE EN-
- 14 FORCEMENT OF IMMIGRATION LAWS.
- 15 (a) Grants for Special Equipment for Housing
- 16 AND PROCESSING CERTAIN ALIENS.—From amounts
- 17 made available to make grants under this section, the Sec-
- 18 retary of Homeland Security shall make grants to States,
- 19 and to political subdivisions of States, for procurement of
- 20 equipment, technology, facilities, and other products that
- 21 facilitate and are directly related to investigating, appre-
- 22 hending, arresting, detaining, or transporting aliens who
- 23 have violated the immigration law of the United States,
- 24 including additional administrative costs incurred under
- 25 this title.

- 1 (b) Eligibility.—To be eligible to receive a grant
- 2 under this section, a State, or a political subdivision of
- 3 a State, must have the authority to, and shall have a writ-
- 4 ten policy and a practice to, assist in the enforcement of
- 5 the immigration laws of the United States in the course
- 6 of carrying out the routine law enforcement duties of such
- 7 State or political subdivision of a State. Entities covered
- 8 under this section may not have any policy or practice that
- 9 prevents local law enforcement from inquiring about a sus-
- 10 pect's immigration status.
- 11 (c) Funding.—There is authorized to be appro-
- 12 priated to the Secretary for grants under this section such
- 13 sums as may be necessary for fiscal year 2011 and each
- 14 subsequent fiscal year.
- 15 (d) GAO AUDIT.—Not later than three years after
- 16 the date of the enactment of this Act, the Comptroller
- 17 General of the United States shall conduct an audit of
- 18 funds distributed to States, and to political subdivisions
- 19 of a State, under subsection (a).
- 20 SEC. 907. INCREASED FEDERAL DETENTION SPACE.
- 21 (a) Construction or Acquisition of Detention
- 22 Facilities.—
- 23 (1) In General.—The Secretary of Homeland
- 24 Security shall construct or acquire, in addition to ex-
- 25 isting facilities for the detention of aliens, 20 deten-

- 1 tion facilities in the United States, with at least 500
- 2 beds per facility, for aliens detained pending removal
- from the United States or a decision regarding such
- 4 removal.

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5 (2) Determinations.—The location of any de-6 tention facility built or acquired in accordance with 7 this subsection shall be determined by the Deputy 8 Assistant Director of the Detention Management Di-9 vision of the Immigration and Customs Enforcement 10 Office of Detention and Removal within United

States Immigration and Customs Enforcement.

- 12 (3) Use of installations under base clo-13 SURE LAWS.—In acquiring detention facilities under 14 this subsection, the Secretary of Homeland Security 15 shall consider the transfer of appropriate portions of 16 military installations approved for closure or realign-17 ment under the Defense Base Closure and Realign-18 ment Act of 1990 (part A of title XXIX of Public 19 Law 101–510; 10 U.S.C. 2687 note) for use in ac-
- 21 (b) AUTHORIZATION OF APPROPRIATIONS.—There 22 are authorized to be appropriated to the Secretary such
- 23 sums as are necessary to carry out this section.

cordance with paragraph (1).

- 24 (c) Technical and Conforming Amendment.—
- 25 Section 241(g)(1) of the Immigration and Nationality Act

1	(8 U.S.C. 1231(g)(1)) is amended by striking "may ex-
2	pend" and inserting "shall expend".
3	SEC. 908. FEDERAL CUSTODY OF ALIENS UNLAWFULLY
4	PRESENT IN THE UNITED STATES APPRE-
5	HENDED BY STATE OR LOCAL LAW ENFORCE-
6	MENT.
7	(a) State Apprehension.—
8	(1) In General.—Title II of the Immigration
9	and Nationality Act (8 U.S.C. 1151 et seq.) is
10	amended by inserting after section 240C the fol-
11	lowing:
12	"CUSTODY OF ALIENS UNLAWFULLY PRESENT IN THE
13	UNITED STATES
14	"Sec. 240D. (a) Transfer of Custody by State
15	AND LOCAL OFFICIALS.—If a State, or a political subdivi-
16	sion of the State, exercising authority with respect to the
17	apprehension or arrest of an alien who is unlawfully
18	present in the United States submits to the Secretary of
19	Homeland Security a request that the alien be taken into
20	Federal custody, the Secretary—
21	"(1) shall—
22	"(A) not later than 48 hours after the con-
23	clusion of the State, or the political subdivision
24	of a State, charging process or dismissal proc-
25	ess, or if no State or political subdivision charg-
26	ing or dismissal process is required, not later

1	than 48 hours after the alien is apprehended,
2	take the alien into the custody of the Federal
3	Government and incarcerate the alien; or
4	"(B) request that the relevant State or
5	local law enforcement agency temporarily incar-
6	cerate or transport the alien for transfer to
7	Federal custody; and
8	"(2) shall designate at least one Federal, State,
9	or local prison or jail or a private contracted prison
10	or detention facility within each State as the central
11	facility for that State to transfer custody of aliens
12	to the Department of Homeland Security.
13	"(b) Policy on Detention in State and Local
14	DETENTION FACILITIES.—In carrying out section
15	241(g)(1), the Attorney General or Secretary of Homeland
16	Security shall ensure that an alien arrested under this Act
17	shall be detained, pending the alien's being taken for the
18	examination under this section, in a State or local prison,
19	jail, detention center, or other comparable facility. Not-
20	withstanding any other provision of law or regulation,
21	such facility is adequate for detention, if—
22	"(1) such a facility is the most suitably located
23	Federal, State, or local facility available for such
24	purpose under the circumstances;

- 1 "(2) an appropriate arrangement for such use 2 of the facility can be made; and
- 3 "(3) such facility satisfies the standards for the
- 4 housing, care, and security of persons held in cus-
- 5 tody of a United States marshal.
- 6 "(c) Reimbursement.—The Secretary of Homeland
- 7 Security shall reimburse States, and political subdivisions
- 8 of a State, for all reasonable expenses, as determined by
- 9 the Secretary, incurred by the State, or political subdivi-
- 10 sion, as a result of the incarceration and transportation
- 11 of an alien who is unlawfully present in the United States
- 12 as described in subparagraphs (A) and (B) of subsection
- 13 (a)(1). Compensation provided for costs incurred under
- 14 such subparagraphs shall be the average cost of incarcer-
- 15 ation of a prisoner in the relevant State, as determined
- 16 by the chief executive officer of a State, or of a political
- 17 subdivision of a State, plus the cost of transporting the
- 18 alien from the point of apprehension to the place of deten-
- 19 tion, and to the custody transfer point if the place of de-
- 20 tention and place of custody are different.
- 21 "(d) Secure Facilities.—The Secretary of Home-
- 22 land Security shall ensure that aliens incarcerated in Fed-
- 23 eral facilities pursuant to this Act are held in facilities
- 24 that provide an appropriate level of security.
- 25 "(e) Transfer.—

1	"(1) In general.—In carrying out this sec-
2	tion, the Secretary of Homeland Security shall es-
3	tablish a regular circuit and schedule for the prompt
4	transfer of apprehended aliens from the custody of
5	States, and political subdivisions of a State, to Fed-
6	eral custody.
7	"(2) Contracts.—The Secretary may enter
8	into contracts, including appropriate private con-
9	tracts, to implement this subsection.
10	"(f) Definition.—For purposes of this section, the
11	term 'alien who is unlawfully present in the United States
12	means an alien who—
13	"(1) entered the United States without inspec-
14	tion or at any time, manner or place other than that
15	designated by the Secretary of Homeland Security
16	"(2) was admitted as a nonimmigrant and who
17	at the time the alien was taken into custody by the
18	State, or a political subdivision of the State, had
19	failed to—
20	"(A) maintain the nonimmigrant status in
21	which the alien was admitted or to which it was
22	changed under section 248; or
23	"(B) comply with the conditions of any
24	such status;

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1	"(3) was admitted as an immigrant and has
2	subsequently failed to comply with the requirements
3	of that status; or
4	"(4) failed to depart the United States under a
5	voluntary departure agreement or under a final
6	order of removal.".
7	(2) CLERICAL AMENDMENT.—The table of con-
8	tents of such Act is amended by inserting after the
9	item relating to section 240C the following new item:
	"Sec. 240D. Custody of aliens unlawfully present in the United States.".
10	(b) GAO AUDIT.—Not later than three years after
11	the date of the enactment of this Act, the Comptroller
12	General of the United States shall conduct an audit of
13	compensation to States, and to political subdivisions of a
14	State, for the incarceration of aliens unlawfully present
15	in the United States under section 240D(a) of the Immi-
16	gration and Nationality Act (as added by subsection
17	(a)(1)).
18	SEC. 909. TRAINING OF STATE AND LOCAL LAW ENFORCE-
19	MENT PERSONNEL RELATING TO THE EN-
20	FORCEMENT OF IMMIGRATION LAWS

- 21 (a) Establishment of Training Manual and
- 22 POCKET GUIDE.—Not later than 180 days after the date
- 23 of the enactment of this Act, the Secretary of Homeland
- 24 Security shall establish—

- 1 (1) a training manual for law enforcement per-2 sonnel of a State, or of a political subdivision of a 3 State, to train such personnel in the investigation, identification, apprehension, arrest, detention, and transfer to Federal custody of aliens unlawfully 6 present in the United States (including the transpor-7 tation of such aliens across State lines to detention 8 centers and the identification of fraudulent docu-9 ments); and
- 10 (2) an immigration enforcement pocket guide 11 for law enforcement personnel of a State, or of a po-12 litical subdivision of a State, to provide a quick ref-13 erence for such personnel in the course of duty.
- 14 (b) AVAILABILITY.—The training manual and pocket 15 guide established in accordance with subsection (a) shall 16 be made available to all State and local law enforcement 17 personnel.
- 18 (c) APPLICABILITY.—Nothing in this section shall be
  19 construed to require State or local law enforcement per20 sonnel to carry the training manual or pocket guide with
  21 them while on duty.
- 22 (d) Costs.—The Secretary of Homeland Security 23 shall be responsible for any costs incurred in establishing 24 the training manual and pocket guide.
- 25 (e) Training Flexibility.—

- 1 (1) In General.—The Secretary of Homeland 2 Security shall make training of State and local law 3 enforcement officers available through as many 4 means as possible, including through residential training at the Center for Domestic Preparedness, 5 6 onsite training held at State or local police agencies 7 or facilities, online training courses by computer, 8 teleconferencing, and videotape, or the digital video 9 display (DVD) of a training course or courses. E-10 learning through a secure, encrypted distributed learning system that has all its servers based in the 12 United States, is scalable, survivable, and can have 13 a portal in place not later than 30 days after the 14 date of the enactment of this Act, shall be made 15 available by the Federal Law Enforcement Training 16 Center Distributed Learning Program for State and 17 local law enforcement personnel.
  - FEDERAL PERSONNEL TRAINING.—The training of State and local law enforcement personnel under this section shall not displace the training of Federal personnel.
  - (3) CLARIFICATION.—Nothing in this title or any other provision of law shall be construed as making any immigration-related training a requirement for, or prerequisite to, any State or local law

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- 1 enforcement officer to assist in the enforcement of
- 2 Federal immigration laws in the normal course of
- 3 carrying out the normal law enforcement duties of
- 4 such officers.
- 5 In carrying out this section, priority funding shall be given
- 6 for existing Web-based immigration enforcement training
- 7 systems.

## 8 **SEC. 910. IMMUNITY.**

- 9 (a) Personal Immunity.—Notwithstanding any
- 10 other provision of law, a law enforcement officer of a State
- 11 or local law enforcement agency who is acting within the
- 12 scope of the officer's official duties shall be immune, to
- 13 the same extent as a Federal law enforcement officer,
- 14 from personal liability arising out of the performance of
- 15 any duty described in this title.
- 16 (b) AGENCY IMMUNITY.—Notwithstanding any other
- 17 provision of law, a State or local law enforcement agency
- 18 shall be immune from any claim for money damages based
- 19 on Federal, State, or local civil rights law for an incident
- 20 arising out of the enforcement of any immigration law,
- 21 except to the extent a law enforcement officer of such
- 22 agency committed a violation of Federal, State, or local
- 23 criminal law in the course of enforcing such immigration
- 24 law.

## 1 SEC. 911. INSTITUTIONAL REMOVAL PROGRAM (IRP). 2 (a) Continuation and Expansion.— 3 (1) IN GENERAL.—The Secretary of Homeland 4 Security shall continue to operate and implement the 5 program known as the Institutional Removal Pro-6 gram (IRP) which— 7 (A) identifies removable criminal aliens in 8 Federal and State correctional facilities; 9 (B) ensures such aliens are not released 10 into the community; and 11 (C) removes such aliens from the United 12 States after the completion of their sentences. 13 EXPANSION.—The Institutional Removal (2)14 Program shall be extended to all States. Any State 15 that receives Federal funds for the incarceration of 16 criminal aliens shall— (A) cooperate with officials of the Institu-17 18 tional Removal Program; 19 (B) expeditiously and systematically iden-20 tify criminal aliens in its prison and jail popu-21 lations; and 22 (C) promptly convey such information to 23 officials of such Program as a condition of re-24 ceiving such funds. 25 (b) Authorization for Detention After Com-

26 PLETION OF STATE OR LOCAL PRISON SENTENCE.—Law

- 1 enforcement officers of a State, or of a political subdivision
- 2 of a State, are authorized to—
- 3 (1) hold a criminal alien for a period of up to
- 4 14 days after the alien has completed the alien's
- 5 State prison sentence in order to effectuate the
- 6 transfer of the alien to Federal custody when the
- 7 alien is removable or not lawfully present in the
- 8 United States; or
- 9 (2) issue a detainer that would allow aliens who
- 10 have served a State prison sentence to be detained
- by the State prison until personnel from United
- 12 States Immigration and Customs Enforcement can
- take the alien into custody.
- 14 (c) Technology Usage.—Technology such as video
- 15 conferencing shall be used to the maximum extent prac-
- 16 ticable in order to make the Institutional Removal Pro-
- 17 gram available in remote locations. Mobile access to Fed-
- 18 eral databases of aliens, such as IDENT, and live scan
- 19 technology shall be used to the maximum extent prac-
- 20 ticable in order to make these resources available to State
- 21 and local law enforcement agencies in remote locations.

## **Subtitle B—Eliminating Sanctuary** 1 Cities 2 SEC. 921. ELIMINATING SANCTUARY CITIES. 4 None of the funds made available for the Department 5 of Homeland Security or the Department of Justice may be provided to any State or unit of local government that has in effect any law, policy, or procedure in contravention 7 of subsection (a) or (b) of section 642 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 10 (8 U.S.C. 1373). Subtitle C—Criminal Aliens 11 SEC. 931. STATE CRIMINAL ALIEN ASSISTANCE PROGRAM 13 (SCAAP). 14 Section 241(i)(5) of the Immigration and Nationality Act (8 U.S.C.1231(i)) is amended to read as follows: 16 "(5) There are authorized to be appropriated to 17 carry out this subsection such sums as may be nec-18 essary for fiscal year 2011 and each subsequent fis-19 cal year.". 20 SEC. 932. AUTHORIZATION OF APPROPRIATIONS. 21 There are authorized to be appropriated to the Sec-

retary for fiscal year 2011 and each subsequent fiscal year

such sums as may be necessary to carry out this title.

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1	SEC. 933. ASSISTANCE FOR STATES INCARCERATING UN-
2	DOCUMENTED ALIENS CHARGED WITH CER-
3	TAIN CRIMES.
4	Section 241(i)(3)(A) of the Immigration and Nation-
5	ality Act (8 U.S.C. 1231(a)(3)(A)) is amended by insert-
6	ing "charged with or" before "convicted".
7	SEC. 934. PREEMPTION.
8	It is the sense of the Congress that States and local
9	political subdivisions are not preempted from the enact-
10	ment and enforcement of immigration-related laws and or-
11	dinances that do not directly conflict with Federal immi-
12	gration laws.
13	TITLE X—PROHIBITING IN-
14	STATE TUITION FOR UNLAW-
15	FULLY PRESENT ALIENS
16	SEC. 1001. ENSURING ENFORCEABILITY.
17	Section 505 of the Illegal Immigration Reform and
18	Immigrant Responsibility Act of 1996 (8 U.S.C. 1623) is
19	amended—
20	(1) in subsection (a)—
21	(A) by striking "on the basis of residence
22	within a State (or a political subdivision)"; and
23	(B) by striking "unless a citizen" and all
24	that follows through the period at the end and
25	inserting "unless every citizen or national of the
26	United States is entitled to such a benefit (in

- no less an amount, duration, and scope) with
  out regard to whether the citizen or national is

  a resident of the State or has attended or grad
  uated from a school in the State.";
  - (2) by redesignating subsection (b) as subsection (c); and
- 7 (3) by inserting the following after subsection 8 (a):
  - "(b) Enforcement Through Civil Action.—
  - "(1) IN GENERAL.—Any citizen or national of the United States who is attending or is enrolled to attend a postsecondary educational institution alleged to be in violation of subsection (a) may commence a civil action on his own behalf against any official of the State entity that governs such postsecondary educational institutions or of the educational institution itself to enforce the terms of subsection (a).
    - "(2) Relief.—The court shall provide all appropriate relief, including damages equal to the monetary value of any benefit provided to an illegal alien but denied to the citizen or national of the United States, and shall award attorneys' fees and costs to a citizen or national of the United States

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- who establishes a violation of subsection (a) to the satisfaction of the court.
- 3 "(3) AUTHORITY.—This subsection is enacted 4 pursuant to section 5 of the 14th amendment to the 5 Constitution of the United States.".

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